The patchwork approach to the regulation of fraccing and unconventionals

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Allens is an independent partnership operating in alliance with Linklaters LLP.

Agenda

- The current regulatory patchwork
- Regulation of fraccing
- Select key issues in regulating unconventionals



Context: industry perspective

Hydraulic fracturing now has:

- a history of safe operation in Australia;
- a series of independent investigations / reports
 - NSW: O'Keefe Report
 - VIC: Reith Report
 - NT: Hawke Report
 - SA: Parliamentary Inquiry
 - WA: Parliamentary Inquiry

but industry's social licence to operate remains under scrutiny...

> Context: fraccing in the public (and political) eye



➤ How did we get here...

- Started by building on conventional petroleum regulation
- Reactive development creating a regulatory patchwork
- Complicated by:
 - Both State and Commonwealth regulation
 - Regulation evolving in response to scientific findings, industry ex-perience and policy developments elsewhere.
 - Regulation occurring through a mix of petroleum, environmental and water legislation, and non-legislative policy



> The current patchwork

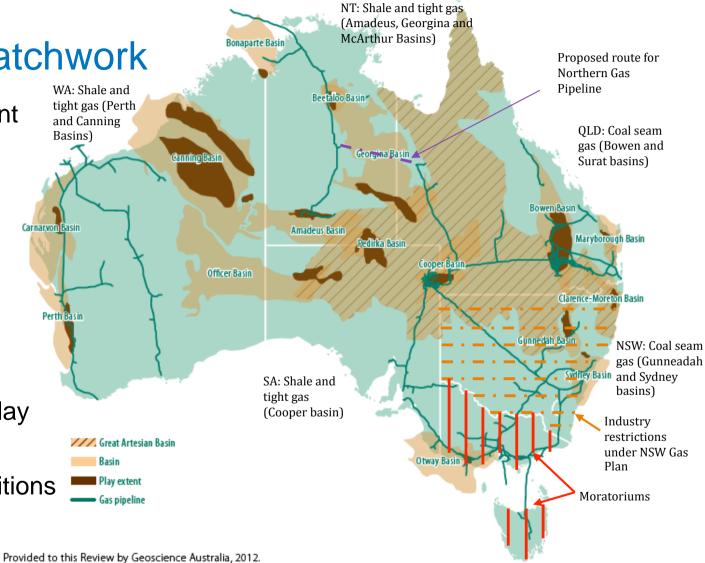
Adaptive management

QLD

Measured reform

SA, WA, NT

- Pause and reset
 - NSW
- Moratoriums
 - VIC/TAS
- Commonwealth overlay
 - EPBC / water trigger
- Project specific conditions



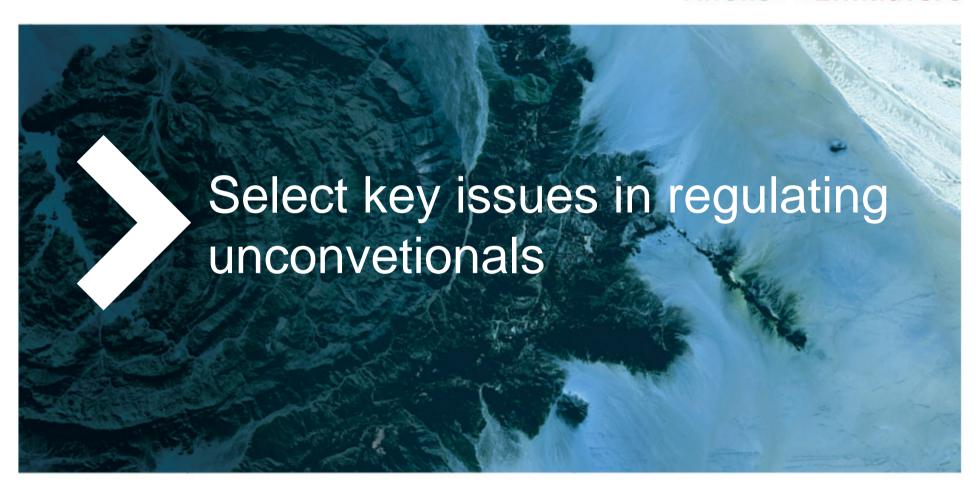
> Potential for convergence

- There should be some difference CSG does produce different issues to the shale/tight gas elsewhere
- There are some promising signs regarding the potential for greater convergence:
 - Inquiries and reports in WA, SA and NT: are proposed reforms which will move the regimes closer together
 - The approach on CSG issues in Qld and NSW does reflect learning from each other's experience and COAG's National Harmonised Regulatory Framework for Coal Seam Gas
- COAG Energy Council Gas Supply Strategy harmonising the regulatory framework



> A common approach emerging on some issues

- Fraccing fluid:
 - Prohibitions on BTEX chemicals
 - Disclosure of chemicals used in fraccing fluid
- Conduct of fraccing activities
 - Prior notice to government / landowners
 - Inclusion in approved plans
- Well integrity
- Baseline monitoring



Water

- Different position on whether petroleum tenure enables:
 - Taking water
 - interference with water
 - Injection of water / fraccing fluids
- Beneficial use
- EPBC water trigger CSG only
- Catchment exclusions / protections

Coal seam gas issues (QLD and NSW)

- Coal seam gas water
- Overlapping tenure and incidental coal seam gas
 - Regulatory prescription (QLD)
 - Ad-hoc regulation as a last resort (NSW)
- Incidental coal seam gas



Questions?



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