

Development of an individualised primary care program for acute low back pain using a hybrid co-design framework

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ABSTRACT

Background. Low back pain is the leading worldwide cause of years lost to disability and the problem is worsening. This paper describes and demonstrates the scholarly development and contextual refinement of a primary care program for acute low back pain in Sydney, Australia. **Methods.** Hybrid theoretical frameworks were applied, and co-design was used to contextualise the program to the local healthcare setting. **Results.** The program was developed in four stages. In stage 1, the scientific evidence about management of acute low back pain in primary care was examined. In stage 2, stakeholders (patients and clinicians) were consulted in nationwide surveys. Data from stages 1 and 2 were used to design an initial version of the program, called My Back My Plan. Stage 3 involved the contextual refinement of the program to the local setting, MQ Health Primary Care. This was achieved by co-design with primary care clinicians and patients who had sought care for low back pain at MQ Health Primary Care clinics. In stage 4, a panel of Australian experts on clinical care for low back pain reviewed the contextualised version of My Back My Plan and final amendments were made. **Conclusion.** My Back My Plan has been developed using an innovative scholarly approach to intervention development.

Keywords: general practitioners, intervention development, matched care, My Back My Plan, patient education, person-centred, physiotherapists.

Introduction

Low back pain (LBP) affects 70–90% of Australians at some time in their lives (Australian Institute of Health and Welfare 2019), and although many episodes are transient, at least one-third develop chronic pain after seeking primary care for an acute episode (Henschke et al. 2008; Chou and Shekelle 2010). The 2017-18 Australian Bureau of Statistics National Health Survey reveals that about 4 million Australians currently suffer from long-term disability due to LBP (Australian Bureau of Statistics 2018). In fact, LBP is one of the most burdensome non-fatal conditions in Australia and globally (Vos et al. 2020), and the disability burden is steadily rising (March et al. 2014). Recent research has indicated that up to two-thirds of individuals experienced recurrence of LBP within 12 months after recovery from the acute LBP episode (Machado et al. 2017; da silva et al. 2019). These reported rates of symptom persistence and recurrence suggest that initial LBP episodes may be better described as episodes of a relapsing and remitting disorder with an 'acute phase'. Furthermore, the high burden of disease from LBP causes great individual suffering and socioeconomic inequality in Australia (Schofield et al. 2012), indicating current primary care management of acute LBP may be inadequate in preventing progression to chronic LBP. Indeed, there is Level 1 evidence (Maher et al. 2017) that common treatments for acute LBP tested in randomised controlled trials fail to achieve clinically worthwhile outcomes.

One explanation for this may be that the complex, multidimensional nature of LBP has been largely neglected in clinical trials, which are commonly designed to evaluate only unimodal treatments (e.g. heat, massage or analgesics); another may be that researchers have rarely designed novel treatments for LBP using scholarly intervention development

Received: 23 August 2021 Accepted: 8 March 2022 Published: 5 September 2022

Cite this:

Ahern M et al. (2022) Australian Journal of Primary Health 28(5), 428–443. doi:10.1071/PY21206

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methodologies, rather selecting treatments from those in current clinical use (Hush 2020). Furthermore, recent research efforts have aimed at overcoming the 'one size fits all' treatment approach by investigating outcomes from stepped care, stratification and matched care approaches within clinical trials (Linton *et al.* 2018). These approaches aim to provide more efficient and cost-effective health care for people with LBP, by providing a level of care that aligns with the clinical profile of the patient, based on assessment findings. These considerations indicate that novel treatment approaches that embrace the complexity of LBP and are designed using appropriate intervention development methods, are needed.

This paper describes and demonstrates the process of developing a scholarly informed and contextually refined primary care program for acute LBP in Sydney, Australia. In this study, an episode of acute LBP was defined as a period of pain of <12 weeks' duration, not caused by specific or serious pathology, lasting for >24 h and for which health care is sought (de Vet et al. 2002). The development of this program, My Back My Plan, utilised a mixed qualitative and quantitative methodological approach to understand gaps in current research evidence, stakeholder needs, local context needs and using co-design/iterative feedback to develop an intervention. An essential first step when developing a complex health intervention is to review relevant theoretical frameworks and identify empirical evidence (Craig et al. 2008). Theoretical frameworks aim to assist clinicians and researchers when developing a new intervention by clearly defining the relevant barriers and enablers in the design of implementation strategies (Hodder et al. 2016). Common frameworks include intervention mapping (Eldredge et al. 2016), complex intervention development (Craig et al. 2008) and behaviour change wheel (Michie et al. 2011). A systematic mapping review examining how health interventions have been developed in a range of contexts, found

that a common practice is to create a hybrid approach adapted to the local context, which can result in more acceptable, feasible and effective outcomes (Croot *et al.* 2019). Such hybrid approaches may also be more adaptive to dynamic local healthcare systems (O'Cathain *et al.* 2019). Another important feature in the development of interventions is co-design with relevant stakeholders (such as patients, clinicians, community, researchers), so that local contextual factors are given appropriate consideration, and thereby facilitate tailored solutions for that local healthcare system (Skivington *et al.* 2018) and improve person-centred care (Viney and Sides 2017).

Therefore, in this study, we used a hybrid development process and user co-design with patients and clinicians to contextualise the program to the healthcare system that was the test site for this project: Macquarie University (MQ) Health Primary Care. This site includes a co-located general practice (GP) service and outpatient physiotherapy (PT) clinic, facilitating interdisciplinary care for LBP patients. Note that in Australia, physiotherapists (PTs) are registered primary healthcare professionals and first contact practitioners. The resultant program was developed specifically for acute LBP and is called My Back My Plan (MBMP). The present paper outlines the development of MBMP, and the accompanying paper (Ahern *et al.* 2022) describes the feasibility and acceptability trial of MBMP at MQ Health Primary Care.

Methods

The development of MBMP was conducted in four stages (Fig. 1).

Stage I

The initial stage aimed to explore the evidence about management of acute LBP treatment in primary care, and



Fig. I. Four stages of the development of My Back My Plan (MBMP) for MQ Health Primary Care. VI, Version I.

relevant scientific literature on the following aspects of acute LBP care was evaluated: (1) evidence of effectiveness of primary care treatments; (2) stepped, stratified, and matched care approaches; (3) relevant clinical practice guidelines; and (4) person-centred care. Note that evidence examined was available at the time the review was conducted at the start of this project, in 2016. Secondary preappraised research (e.g. systematic reviews) where available, was evaluated prior to primary original research.

Stage 2

In this stage, stakeholder consultation was conducted in two studies. The first was a cross-sectional nationwide internet survey of patients who had sought primary care for LBP. The aim of this study was to understand the experiences and needs of Australians who had received treatment for LBP in primary care. The methods of this study are outlined elsewhere (Ahern *et al.* 2019). The second study was also a cross-sectional nationwide internet survey, but of primary care clinicians. The aim of this study was to identify the practices and perspectives of general practitioners (GPs) and PTs in their management of acute LBP. The methods of this study are also outlined elsewhere (Ahern *et al.* 2020). Macquarie University Human Research Ethics Committee (Refs: 520170078, 5201800026) approved these studies.

My Back My Plan version I

A preliminary prototype of MBMP was designed using data from Stages 1 and 2. This included the composition of the healthcare team, the clinical pathway to be employed, the assessment methods to be used, how the treatment streams would be matched to patient needs, and a Patient Booklet.

Stage 3

In this stage of the project, My Back My Plan Version 1 (MBMP Version 1) was contextually refined to the MQ Health Primary Care setting, optimising content and process. This was achieved by co-design with: (1) MQ Health Primary Care clinicians (GPs and PTs); and (2) MQ Health Primary Care LBP patients. Focus groups were held with each of these cohorts in 2018–19 using semi-structured interviews and framework analysis research methodology (Gale *et al.* 2013). This research was approved by Macquarie University Human Research Ethics Committee (Ref: 5201800370).

MQ Health Primary Care clinicians

Primary care practitioners were eligible for this study if they: (1) were MQ Health Primary Care General GPs or PTs registered by the Australian Health Practitioner Regulation Agency; and (2) had treated patients presenting with acute LBP at least once in the past 12 months; (3) had adequate proficiency in written English; and (4) were an Australian resident. One week prior to each focus group, background material (information about MBMP Version 1) was sent to study participants to review. Three focus groups of 1.5-h duration were conducted at Macquarie University and were audio recorded. After a brief overview of MBMP Version 1, an interview topic guide was used to investigate clinicians' views about the program and to obtain their feedback to optimise the program. Audio files were transcribed verbatim. Transcripts were checked against audio files for accuracy and were analysed by two members (MA, JMH) of the research team. Framework analysis was used to identify emergent themes related to clinicians' opinions about MBMP Version 1.

MQ Health Primary Care LBP patients

Patients were eligible for this study if they: (1) received treatment at MO Health Primary Care for LBP within first 12 weeks of an episode; (2) were able to read, write and speak English; and (3) were aged ≥ 18 years. Participants were excluded if they had experienced LBP due to serious or specific pathology requiring specialised treatment. Three focus groups of 1.5-h duration were conducted at Macquarie University and were audio recorded. The participants first completed a brief questionnaire to evaluate their experiences of treatment for LBP at MQ Health Primary Care. MBMP Version 1 was explained to the participants and an interview topic guide was used to investigate their views about the program and obtain their feedback to optimise the program, as well as previous care received at MQ Health. Audio files were transcribed verbatim. Transcripts were checked against audio files for accuracy and were analysed by two members (MA, JMH) of the research team. Framework analysis was used to identify emergent themes related to patients' perceptions of treatment for acute LBP at MQ Health, and opinions about the proposed MBMP program. Data obtained from the questionnaire were analysed using descriptive statistics.

Stage 4

In the final stage, feedback from interdisciplinary primary care clinicians who had specific expertise in LBP was sought about MBMP. This study was an online internet survey conducted in 2019, hosted by Qualtrics (Provo, UT, USA), licensed to Macquarie University. This study was approved by Macquarie University Human Research Ethics Committee (Ref: 5201836676466). Experts were selected based on the following criteria: (1) they had a national or international profile in the field of LBP; (2) they had a significant background of clinical experience in LBP care; and (3) they were a medical practitioner, physiotherapist, psychologist, or pharmacist registered to practice in Australia. The survey was designed to take approximately 15-20 min to complete, and consisted of questions about clinician demographics, their opinions on aspects of the MBMP program (principles, content, personalised care, potential benefits) and overall comments. Single item questions were analysed using descriptive statistics and qualitative responses were analysed by two members (MA, JMH) of the research team. Data were deidentified to ensure confidentiality.

My Back My Plan

The contextualised MQ Health Primary Care version of the MBMP program was finalised using data from Stages 3 and 4.

Results

Stage I

Effectiveness of primary care treatments

Evidence synthesis of treatment effectiveness for acute LBP (Maher *et al.* 2017) revealed that: (1) treatments evaluated in clinical trials were predominantly unimodal; (2) a low proportion of the evidence was high quality (based on the Grading of Recommendations Assessment, Development and Evaluation (GRADE) rating (Guyatt *et al.* 2008)); and (3) of the treatment comparisons evaluated, including pharmacological therapies, bed rest, manual therapies, massage, exercise and acupuncture, the only treatment with evidence for a clinically worthwhile pain reduction was heat therapy; however, this was based on very low-quality evidence. Of treatments for which there was high-quality evidence, most (NSAIDs, paracetamol, and exercise) had very small treatment effects, which are unlikely to be worthwhile to patients (Ferreira *et al.* 2009).

Stepped, stratified, and matched care

These approaches, summarised in Table 1, aim to achieve more cost-effective health care by providing care that aligns with the patient's clinical profile, rather than a one-sizefits-all treatment. A benefit of all three approaches in the context of acute LBP is that overtreatment is avoided for low-risk patients; however, additional benefit is gained from stratified and matched care with early screening to specifically identify those at higher risk who would benefit from more comprehensive treatment (Linton et al. 2018). Commonly recommended screening tools for risk stratification include the STarT Back screening tool (SBST) (Hill et al. 2008) and Örebro Musculoskeletal Pain Screening Questionnaire (ÖMPSQ - Short Form) (Linton et al. 2011). There is good evidence of beneficial outcomes in Australian workers with LBP injuries, using the ÖMPSQ for early identification of delayed recovery or return to work (Nicholas et al. 2020). A review of both the ÖMPSO and SBST for acute LBP in primary care (Karran et al. 2017) found that both instruments have good accuracy at identifying risk of high disability or prolonged absenteeism, although do not perform as well at identifying those at risk of developing chronic pain. This review recommended assessment of additional contextual or prognostic factors, in addition to scores of screening tools, to provide a more comprehensive assessment of patient risk. Although the large body of literature on LBP prognosis is characterised by variable methods and results (Hayden et al. 2008), there are some biological, psychological and social factors that are consistently associated with poor outcome. These include: presence of a compensable injury,

Table 1. Stepped, stratified, and matched approaches to primary care treatment of LBP.

	Stepped care	Stratified care	Matched care
Approach	Initially treat all patients with simple first-line care and only step care up to more complex interventions if this fails, at a designated time point (e.g. 6 weeks)	Provide different treatment type to each patient based on identified risk of poor outcome, based on questionnaire assessment	Tailor treatment to the risk factors identified for each individual patient
Benefits	Easy to implement	Early screening identifies level of risk	Early screening identifies level of risk
	No increased costs initially	Overtreatment avoided for low-risk patients	Low-risk patients receive conservative treatment
	Overtreatment avoided for low-risk patients	Comprehensive treatment provided for higher-risk patients	Patients' profiles can be used to individualise treatment
			Overtreatment avoided for low- risk patients
			Promotes patient engagement
Limitations	Yellow flags can be missed in the early stage, which may delay recovery, and contribute to chronicity and recurrence	May not fully address individual factors	Evidence to identify risk profiles and match treatment is unclear
	Can cause entrenchment of unhelpful behaviours (e.g. activity avoidance)	More complicated to implement compared with stepped care	More complicated to implement than other approaches
	Fails to address complexity	May not address workplace, social, and other contextual factors	

Adapted from Linton et al. (2018), with permission.

negative cognitive beliefs (such as catastrophising), poor general health and co-morbidities as well as other factors such as presence of sciatica, reduced mobility and functional dependence (10 m walk test) and poor relationships with colleagues (Hayden et al. 2008; Middleton et al. 2015). This evidence informed the selection of additional clinical features for clinicians to consider as contextual factors in their patient assessment and identifying the level of risk for developing chronic pain.

Clinical practice guidelines

Three guidelines most relevant to primary care management in Australia for non-specific acute LBP were examined: the 2016 New South Wales Agency of Clinician Innovation Model of Care: Management of People with Acute Low Back Pain (ACI MoC (Australia); NSW Agency for Clinical Innovation 2016), the 2016 National Institute of Health and Care Excellence Low Back Pain and Sciatica in over 16s: Assessment and Management (NICE (UK); National Institute for Health and Care Excellence (NICE) 2016), and the 2017 American College of Physicians Noninvasive Treatments for Acute, Subacute, and Chronic Low Back Pain: A Clinical Practice Guideline From the American College of Physicians (ACP (USA); Qaseem et al. 2017). Recommendations for primary care of acute LBP in these guidelines are summarised in Table 2. Elements of assessment consistently recommended were: diagnostic triage (or identification of serious pathology); psychosocial risk assessment; and avoidance of routine radiological imaging. Regarding treatment, advice to remain active, education about LBP, prognosis, and self-management were commonly recommended; however, guidelines varied in the extent, mode, and content of education. Some recommendations about short-term use of simple analgesics were consistent. Recommendations varied across the guidelines regarding inter-disciplinary care, exercise and adjunct treatments such as spinal manual therapy. Although individualised treatments were recommended, stratification and psychological approaches were only recommended in the ACI MoC and the NICE (UK) guidelines. Pre-determined review times were only recommended in the ACI MoC (Australia). These elements of first-line care for acute LBP were supported in a 2018 review (Almeida et al. 2018) of current international clinical guidelines for LBP.

Several barriers have been reported to the implementation of LBP guidelines from the perspective of clinicians. These include beliefs regarding the role of guidelines (e.g. that they are highly prescriptive), time constraints, knowledge limitations and perceptions that guidelines can restrict clinical judgment and challenge professional autonomy (Slade et al. 2016).

Person-centred care

A systematic review of clinical practice guidelines recommends that best practice care for musculoskeletal pain is person-centred or patient-centred, defined as 'care that responds to the individual context of the patient, employs

effective communication and uses shared decision-making processes' (Lin et al. 2020). To achieve a person-centred approach in primary care for LBP, multimodal treatment strategies, selected with the patient using shared decisionmaking, have been recommended; such individualised treatments may include patient education and reassurance, selfcare, pharmacologic and non-pharmacologic therapies, and timely follow up (Shah 2017).

Stage 2

Survey of patients

The full results of this survey have been published previously (Ahern et al. 2019). A total of 426 Australians completed the survey with a response rate of survey completion of 50%. Participants reported seeking primary care for LBP not only for pain relief, but to help with activities and participating in social roles, as well as to improve quality of life and mood. Participants consulted multiple healthcare practitioners for health care, with more than one-quarter of participants consulting four to eight different types of practitioners; the clinicians most commonly consulted were general practitioners and physiotherapists; and used numerous treatment modalities. Only half reported they received education and a very low proportion reported receiving care consistent with guideline-based advice. The level of satisfaction with care was below moderate for 42% of respondents. Participants reported that they want LBP care to be more personcentred and better tailored to their needs; they also reported wanting more education, particularly about prevention of future episodes and self-management (Ahern et al. 2019).

Survey of clinicians

The full results of this survey have been published previously (Ahern et al. 2020). Two hundred primary care practitioners (72% PTs and 28% GPs) from all States and Territories of Australia completed the survey. Most primary care practitioners were familiar with clinical guidelines for acute LBP management and reported they typically delivered many core components of guideline-based care, including education, advice about favourable prognosis, encouraging activity and selfmanagement and discouraging prolonged bed rest. Deviations from guideline-based care were common, including providing some medications, passive therapies and referring for radiological imaging. Overall, most Australian primary care clinicians in this sample were aware of LBP guidelines and typically implement care that is consistent with guideline-based recommendations. Divergences from these guidelines may indicate that primary care practitioners were delivering evidence-based and person-centred care that integrates clinicians' judgement with patients' preferences and guideline-based evidence.

My Back My Plan version I

The first version of the MBMP program (MBMP Version 1) was designed by integrating evidence about primary care management of acute LBP (Table 3) and the outcomes from

Aspect of care	ACI MoC (Australia) ^A	NICE (UK) ^B	ACP (USA) ^C
Assessment			
Diagnostic triage	Triage into non-specific LBP, LBP with leg pain or suspected serious pathology	Consider alternative diagnoses at initial contact or if new/changed symptoms excluding specific causes of LBP	Does not include assessment
Psychosocial and risk assessment	Assess yellow flags (using SBST, or ÖMPSQ) at initial consultation if significant yellow flags are apparent, or at 2-week review if no improvement, at which time stratify into low, medium, or high risk	Consider using risk stratification (e.g. SBST) at first point of contact for each new episode of LBP with or without sciatica to inform shared decision-making about stratified management based on low or high risk	
Spinal imaging and investigations	Radiological imaging is not appropriate for acute non-specific LBP; only image those with suspected serious pathology	Do not routinely image patients with or without sciatica	
Treatment			
Self- management and education	Encourage to self-manage from first visit; provide information packs to facilitate self-management	Provide tailored advice to continue with normal activities and information on self-management, and the nature of LBP	Provide information about effective self-care options Provide advice to remain active as tolerated and information regarding expected course of recovery
	At first visit, provide advice to remain active and reassurance of favourable prognosis; provide education (DVD or website such as painHEALTH or Pain Toolkit)	Educational resources not specified	Educational resources not specified
Interdisciplinary care	Primary team members are the patient and their family, their GP, practice nurse and physiotherapist	Consider adding psychological therapies in conjunction with treatment package	Consider spinal manipulation, acupuncture, and massage as non-pharmacological treatment options. Insufficient evidence reported on psychological therapies and multi- disciplinary rehabilitation approaches
Physical activity	Encourage resumption of normal activities; structured exercise program not recommended in acute phase	Consider group exercise program; individualise exercise based on preference and capabilities	No specific recommendations in addition to advice to remain active as tolerated
Analgesic medications	Short-term use of simple analgesics (e.g. NSAIDs, paracetamol) using time-contingent regimen is recommended	Consider NSAIDs at lowest effective dose for shortest period; do not offer paracetamol alone; do not offer opioids for acute LBP	Individualise choice between NSAIDs and muscle relaxants based on patient's preferences and medication risk profile
Individualised care	Consider patients' preferences for treatment	Consider patients' specific needs, preferences, and capabilities to individualise exercises given in group program and tailor advice on	Use shared decision- making to select appropriate treatment based on patients' preferences, availability, harms, and cost of treatment
		self-management	Individualise pharmacological therapy based on patients' preferences and individual risk profile
Stratification of treatment	Low risk: health education, review analgesia, encourage activity and self-management support	Low risk: simpler and less intensive support such as reassurance, advice to keep active and guidance on self-management	None
	Medium risk: as low risk plus evidence-based physiotherapy High risk: as medium risk plus more targeted management of psychosocial barriers to recovery using a CBT approach	High risk: more complex and intensive support such as exercise program, manual therapy, psychological approach	

Table 2.	Summary of the recomm	nendations from three cli	ical practice guidelines fo	r primary care	management of acute LBP.
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Table 2. (Continued)

Aspect of care	ACI MoC (Australia) ^A	NICE (UK) ^B	ACP (USA) ^C
СВТ	Principles of cognitive-behavioural therapy are applied to all treatments	Only recommended as an adjunct (i.e. part of a treatment package)	None
Follow up and referral			
Review	Pre-determined review times are 2, 6 and 12 weeks	No pre-determined times for review specified	No pre-determined times for review specified
Referral	If not recovered by 12 weeks refer to musculoskeletal specialist	Consider imaging in specialist settings or if surgical treatment options have not worked	No specific recommendations provided

^AACI MoC (Australia): New South Wales Agency for Clinical Innovation: Model of Care: Management of People with Acute Low Back Pain (NSW Agency for Clinical Innovation 2016).

^BNICE (UK): Low Back Pain and Sciatica in over 16s: Assessment and Management (National Institute for Health and Care Excellence (NICE) 2016).

^CACP (USA): Noninvasive Treatments for Acute, Subacute, and Chronic Low Back Pain: A Clinical Practice Guideline From the American College of Physicians (Qaseem et al. 2017). ACI, Agency for Clinical Innovation; ACP, American College of Physicians; CBT, cognitive behavioural therapy; LBP, low back pain; MoC, model of care; NSAIDs, non-steroidal anti-inflammatory drugs; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire; SBST, STarT Back Screening tool.

the stakeholder consultation studies (Table 4). The principles and core elements of MBMP Version 1 program are listed in Table 5, and the program is briefly outlined below.

Clinical pathway

Patients could access MBMP through initial consultation with a GP or PT.

Patient assessment

The initial assessment would include diagnostic triage to screen out patients with possible serious or specific causes of LBP, a comprehensive patient history to understand the biopsychosocial contributors to the presenting problem, identify the patient's goals and preferences for treatment; conduct a thorough physical examination (including a neurological exam if indicated) to assess lumbar mobility, physical function and fear avoidance behaviours; routine referral for radiological imaging was avoided.

Treatment streams

Three treatment streams were developed to provide stepped care for patients: MBMP *Standard*, MBMP *Plus*, and MBMP *Intensive* (Table 6). All streams were based on the principles of inter-professional patient management, delivery of recommended first-line care, and individualised, personcentred care. The optimal treatment stream would be identified by integrating findings from the patient assessment, evaluation of the ÖMPSQ score and additional contextual factors (co-morbidities, compensable injury, LBP recurrence, lumbar spine range of movement, gait speed, and unhelpful thoughts and beliefs). Each stream differed with respect to the number and type of health professionals involved, and the frequency and number of consultations and complexity of care required.

Patient Booklet

An A4 Patient Booklet was designed to: (1) facilitate communication between all members of the healthcare team; (2) serve as an interactive educational resource;

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(3) facilitate shared decision-making about treatment; (4) assist the patient to set treatment goals; (5) prescribe activities; and (6) facilitate self-management, including prevention of future episodes of LBP and flare-up management. The Patient Booklet was to be given to the patient at the first assessment, and relevant sections explained regarding diagnosis and prognosis. The booklet consisted of four sections: *Understand my back pain, Reassure myself, Move well,* and *My Recovery plan.* An over-arching aspect of the booklet design was to enable content to be tailored to patients, and to support person-centred care. An educational graphic designer assisted with development of the booklet.

Stage 3

MQ Health Primary Care clinicians

Thirteen MQ Health Primary Care participants were recruited to the focus groups; eight GPs, four PTs and one practice manager. In a pre-focus group survey completed by clinicians, the majority (85%) agreed or strongly agreed that a new clinical treatment model for acute LBP was needed. Most clinicians (92%) agreed the MBMP program was feasible to implement in clinical practice. All clinicians agreed (58%) or strongly agreed (42%) that MBMP would be beneficial for LBP patients in primary care.

MQ Health LBP patients

Fourteen participants who had previously sought care at MQ Health Primary Care GP or PT clinics for treatment of acute LBP were recruited to the focus groups. Slightly more than half (57%) were female, and the mean age was 44 years. Participants had received LBP care from MQ Health GPs and PTs (79 and 50%, respectively). Almost half (42%) of participants reported they found treatment extremely or very beneficial for their recovery from LBP. Overall, half of the participants (50%) were extremely or very satisfied with their previous care at MQ Health. Feedback on the proposed MBMP Version 1 included consideration of costs of seeking care, benefits of having a patient booklet resource as an educational tool,

Table 5. Summary of now	vevidence nom stage i morn			
Key findings from the evidence	Source of information	Rationale	Evidence incorporated into MBMP Version I	
Use an interdisciplinary team for patient care	Clinical practice guideline (NSW Agency for Clinical Innovation 2016; Bernstein et al. 2017; Qaseem et al. 2017)	Most relevant guideline to Australian context (ACI MoC) recommends primary team members are the patient and their family, their GP, practice nurse and physiotherapist	Establish inter-professional teams for patient care in MBMP, including the patient, GP, physiotherapist, and as needed, psychologist. Encourage communication within the team aligned with contextual factors	
		Other guidelines recommend referral to allied health and psychological therapies as needed		
Screen for possible specific or serious causes of LBP	Clinical practice guideline (NSW Agency for Clinical Innovation 2016; Bernstein <i>et al.</i> 2017; Qaseem <i>et al.</i> 2017)	Although looking for specific and serious causes of acute LBP is discouraged in primary care in most guidelines, including the ACI MoC Guidelines, assessment of red flags is essential to identify possible	Perform diagnostic triage of patients at the initial assessment. Refer to specialist if suspected specific or serious pathology or recovery significantly delayed	
	Inception cohort study (Henschke <i>et al</i> . 2008)	cases		
Avoid routine imaging for non-specific acute LBP	Clinical practice guideline (NSW Agency for Clinical Innovation 2016; Bernstein et al. 2017)	Evidence indicates that imaging is only appropriate for those with suspected serious pathology (i.e. presence of red flags)	Discourage routine imaging of patients with acute non-specific LBP	
Include early psychosocial evaluation in a comprehensive assessment	Clinical practice guidelines (NSW Agency for Clinical Innovation 2016; Bernstein <i>et al.</i> 2017)	Early screening of prognostic factors that can delay recovery is essential; the ÖMPSQ is a well-validated tool for screening; comprehensive assessment should include a biopsychosocial framework	Screen for psychosocial factors using the ÖMPSQ, at the initial assessment	
Assess additional prognostic/contextual factors to facilitate treatment planning	Systematic reviews (Hayden <i>et al.</i> 2008, 2010; Slade <i>et al.</i> 2016)	Identification of contextual factors can guide selection of most appropriate treatment, facilitates person-centred care and promotes the role of clinicians' judgment	Include relevant contextual factors (e.g. lumbar spine ROM, unhelpful thoughts and beliefs, co-morbidities) for clinicians to evaluate in conjunction with ÖMPSQ screening to enable identification of the most appropriate treatment stream	
Deliver recommended first line care for acute LBP	Clinical practice guidelines (NSW Agency for Clinical Innovation 2016; Bernstein et al. 2017)	Although Level I reviews indicate high-quality evidence for clinically worthwhile treatments for acute LBP is limited, current clinical guideline	Include the following elements of recommended first-line care for all patients in MBMP:	
	Systematic review (Lin et al. 2020)	recommendations for first-line care of acute LBP should be considered	Provide advice and reassurance about favourable prognosis	
			Encourage physical activity	
	Clinical practice guidelines review (Almeida <i>et al.</i> 2018)		Teach patients how to self-manage their LBP	
			Address psychosocial barriers to recovery	
			Review patients in appropriate timeframes	
Provide individualised treatment for patients based on a comprehensive biopsychosocial assessment and their individual preferences	Clinical practice guideline (NSW Agency for Clinical Innovation 2016; Bernstein <i>et al.</i> 2017; Qaseem <i>et al.</i> 2017) Biopsychosocial model of	Patients' specific needs, preferences and capabilities need to be considered to select appropriate treatment together with the patient	Ensure a shared decision-making approach is used to individualise MBMP treatment stream. Design the patient assessment to help identify biopsychosocial contributors of each patient's LBP, and select a tailored treatment plan that is individualised, based	
	pain (Fillingim 2017)		on assessment findings and patients' goals	
Ensure care is person- centred	Systematic review (Lin et al. 2020)	Patients' preferences and experiences need to be incorporated into evidenced-based and person-centred care for LBP	Set goals with patients and ensure treatment planning addresses specific patients' needs	
	Randomised controlled trial (Hill et al. 2011)	מחים אבי אסוו-כבוונו בים כמרפ וסר בסר	patients' needs	

Table 3. Summary of how evidence from Stage I informed the design of MBMP Version I

Key findings from the evidence	Source of information	Rationale	Evidence incorporated into MBMP Version I	
	Clinical practice guidelines (NSW Agency for Clinical Innovation 2016; Bernstein <i>et al.</i> 2017)			
Deliver targeted early education to help patients	Systematic review (Bodegård et al. 2019; Lin et al. 2020)	Educating patients about their LBP is important in primary care	Ensure patient education is a core element of treatment, and that it is comprehensive	
understand and self-manage their LBP	Clinical practice guidelines (NSW Agency for Clinical Innovation 2016; Bernstein <i>et al.</i> 2017)	Although no guideline specifies the use of tailoring education and resources, the principle of person-centred care supports this approach	and tailored to each patient. Develop a Patient Booklet as a resource to facilitate education, as well as self-management and team-based care	
Consider multiple treatment modalities	Clinical practice guideline (NSW Agency for Clinical Innovation 2016)	Multimodal treatment (e.g. education, analgesic medication, self-management advice, and physical activity) aligns with	Integrate multimodal care for patients to address identified biopsychosocial drivers of their LBP, and to target patients' needs and preferences	
	Biopsychosocial model of pain (Fillingim 2017)	a biopsychosocial understanding of LBP		
Schedule early follow up and review	Clinical practice guidelines (NSW Agency for Clinical Innovation 2016; Bernstein <i>et al.</i> 2017)	Monitoring of patients' progress with treatment plan following initial consultation is important, particularly to address psychosocial barriers to recovery	Embed appropriate early follow-up appointments and review times in MBMP	

Table 3. (Continued)

ACI, Agency for Clinical Innovation; GP, general practitioner; LBP, low back pain; MBMP, My Back My Plan; MoC, model of care; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire; ROM, range of movement.

Primary themes	Source of information	Rationale	Theme incorporated into MBMP Version I
Ensure decision making is shared across the healthcare team	Patient and clinician surveys	Integrating clinical judgement and patients' values with evidence for treatment decision making will optimise evidence-based healthcare	Design a treatment planning protocol that enables application of evidence about psychosocial risk factors, together with clinician-identified contextual factors, and patients' values and preferences in a shared decision-making process
Promote a strong therapeutic alliance	Patient and clinician surveys	A good therapeutic alliance between members of the healthcare team will enhance compliance, patient outcomes and person-centred care	Facilitate all aspects of patient care to be person- centred, including, communication styles, identification of individual treatment needs, regular follow ups, and tailoring treatment
Develop a person- centred intervention	Patient survey	Tailoring treatment to identified biopsychosocial contributors of each patient's LBP will optimise person-centred care	Design the patient assessment to help identify biopsychosocial contributors of each patient's LBP, and select a tailored treatment plan that is individualised, based on assessment findings and patients' goals Develop an education resource (Patient Booklet)
			which can be used to provide individualised care
Facilitate self- management	Patient survey	Patient's value and seek information and clinical guidance on how to self-manage their condition. education in primary care for LBP	Ensure self-management is a central element of care for all MBMP streams. Include content about self- management in the Patient Booklet
Treat using a multimodal approach	Patient and clinician surveys	Treatments that include multiple modalities (e.g. education, analgesic medication, self- management advice, and exercise) are valued by patients and clinicians	Design treatment streams to integrate multiple modalities, as indicated by assessment findings, guided by integration of evidence, patients' preferences, and clinical judgement
Promote prevention and management of recurrences	Patient and clinician surveys	Both patients and clinicians considered education about prevention of LBP recurrences and flare-up management to be beneficial	Address strategies for prevention and flare-up management as part of MBMP and include sections about this in the Patient Booklet

Table 4. Summary of the primary themes from stakeholder consultation studies and how they informed MBMP Version I.

LBP, low back pain; MBMP, My Back My Plan.

Table 5. The seven principles and seven core elements of My Back My Plan.

Principles	Core elements
(1) Early psychosocial evaluation: Relevant psychosocial factors to be evaluated for all patients in the initial assessments (GP and PT), by use of the ÖMPSQ questionnaire and patient history to identify additional prognostic or contextual factors	(1) Collaborative goal setting: Meaningful SMART (Specific, Measurable, Achievable, Relevant, and Time-Bound) goals to be established in collaboration with the patient and listed in the Patient Booklet for review by the healthcare team
(2) Interdisciplinary patient care: MBMP patients to have a GP and PT in their team with shared communication of information and education; psychological therapy to be added if indicated	(2) Imaging advice: The role of imaging for managing back pain to be discussed with the patient, based on the principle that most patients with common LBP will not require imaging
(3) A biopsychosocial understanding of LBP underpins patient care: Biological, psychological, and social contributors to the patient's LBP to be identified at initial assessment and are addressed in treatment	(3) Tailored education: Tailored, person-centred education regarding each patient's diagnosis, prognosis, and nature of their back pain to be provided early. Where indicated by psychosocial assessment, education to address unhelpful thoughts and beliefs to be included
(4) Personalised and stepped care: Initial treatment stream selection based on psychosocial screening (ÖMPSQ score) and clinician-identified contextual factors that have established prognostic value. Care can be stepped up to MBMP <i>Plus</i> or MBMP <i>Intensive</i> as required	(4) Analgesic medication advice: GPs to discuss the potential role of simple analgesics in the patients' recovery plan, with dosing and timeframes established if medications are recommended
(5) Person-centred treatment program: Clinicians and patients collaboratively develop a personalised treatment plan that addresses identified individual biopsychosocial contributors to their back pain, and targets patient's goals	(5) Advice about returning to daily activities and work: Patients to be encouraged to gradually return to usual daily activities and work following appropriate rest. Advice to be carefully tailored to the physical requirements of each patient's usual roles and activity levels
(6) Focus on self-management: Patients to be taught skills to help self-manage their LBP, prevent recurrences, and manage flare-ups	(6) Individualised physical activity program: Physical activity to be central to the MBMP program. The PT and GP will prescribe individualised activities and exercises (listed in the Patient Booklet) to improve function, reduce fear of movement/reinjury and achieve goals set in collaboration with the patient
(7) Early review times: Patients to be reviewed by GPs and PTs within 2–3 days of initial consult	(7) MBMP Patient Booklet: The Patient Booklet to be used as a shared-care resource to facilitate communication between the patient and the healthcare team, for goal setting, education and to support the patient to apply relevant aspects of their MBMP program

GP, general practitioner; LBP, low back pain; MBMP, My Back My Plan; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire; PT, physiotherapy.

Table 6. MBMP Version I treatment streams, based on clinical indications (ÖMPSQ score and the following contextual factors: comorbidities, compensable injury, LBP recurrence, lumbar spine range of movement, gait speed, and unhelpful thoughts and beliefs).

	MBMP Standard	MBMP Plus	MBMP Intensive
Indications	ÖMPSQ score <40 and few contextual factors	ÖMPSQ score 40–70 and some contextual factors	ÖMPSQ score >70 and many contextual factors
Healthcare team	Patient, GP, PT	Patient, GP, PT	Patient, GP, PT, psychologist
Program duration	Up to 4 consults	Up to 10 consults	>10 consults
	2–3 weeks	6 weeks	6–12 weeks

GP, general practitioner; MBMP, My Back My Plan; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire (score 0-100); PT, physiotherapy.

and optimisation of the useability of the booklet by adding sections on long-term management and self-pacing.

Data analysis from the focus groups of both cohorts enabled contextual refinement of MBMP as summarised in Table 7. Each element of the program was either affirmed by the focus groups or enhanced following amendment.

Stage 4

Seventeen experts (89% of those invited) completed the survey and 94% were primary care clinicians, with a mean

(SD) of 22 (10) years clinical experience. Disciplines included physiotherapy (53%), medicine (24%), psychology (18%) and pharmacy (6%). Regarding the *principles* of MBMP, most participants (>85%) rated management based on identified biopsychosocial factors, person-centred treatment with individualised care, and the focus on self-management as very relevant. Approximately two-thirds rated personalised care and early psychosocial evaluation for all patients as very relevant. Interdisciplinary patient care for all patients was rated as somewhat or very relevant by 76% the participants. Regarding the *core elements* of MBMP, most participants

Element of MBMP Version I		Outcome of clinicians' focus groups		Outcome of patients' focus groups		Suggested amendments to MBMP Version I
		Affirmed (√)	Enhanced (√+)	Affirmed (√)	Enhanced (√+)	
Process of care	Patient eligibility		√ +		✓+	Include people with previous episodes of LBP
	Patient recruitment		√ +		✓+	Clinicians to recruit patients rather than reception staff
						Explain to patients that MBMP is a new model of care
	Psychosocial screening		√+			ÖMPSQ to be completed in the waiting room prior to first study consult
	Time management		√+		√+	Share components of care among disciplines to optimise time management
Assessment	Diagnostic triage at the initial assessment	1			✓+	Communicate clearly with patients about likely contributors to their LBP; re-assure no serious cause
	Avoid routine imaging	1			✓+	Educate patients about role of imaging and when referral is appropriate
	Comprehensive history and examination	1		1		No change recommended
	Early psychosocial evaluation		√+			Clinicians will require additional training on psychosocial evaluation (e.g. training video on how to explore ÖMPSQ findings with patients)
	Assess contextual factors		✓+			Remove gait speed (10 MWT) as contextual factor
Treatment	Design individualised treatment based on assessment findings and individual preferences		√+		√+	Discuss findings of ÖMPSQ, biopsychosocial assessment and contextual factors to determine an agreed treatment stream with the patient
						Inform patients regarding all treatment costs
						Note treatment stream in Patient Booklet
	Use an interdisciplinary team		✓+		✓+	Promote interdisciplinary care to all patients
	and integrate care					Consider methods to enhance interdisciplinary communication about care (e.g. phone calls, meetings, use of Patient Booklet)
						Consider free eCenterClinic online Pain Course when psychological input indicated
						Ensure patients have choice to consult external clinicians

Table 7. Summary of contextual refinement of MBMP for MQ Health Primary Care following co-design with clinicians and patients.

(Continued on next page)

Table 7. (Continued)

Element of MBMP Version I		Outcome of cli groups	nicians' focus	Outcome of patients' focus groups		Suggested amendments to MBMP Version I
		Affirmed (√)	Enhanced (√+)	Affirmed (√)	Enhanced (√+)	
	Deliver targeted early education to help patients understand their LBP and self-manage		√+		√+	Add sections on activity pacing and long-term self- management plan (<i>My Back Action Plan</i>) to Patient Booklet
	Use a multimodal approach, with an emphasis on physical		√+		√+	Integrate multiple modalities to address patient needs, and preferences and enhance self-management
	activity					Physiotherapist to have oversight of activity prescription
						Personalise and tailor activities and exercise
						Include ergonomic training if indicated
	Use the Patient Booklet as an		✓+		✓+	Promote interactive use among healthcare team
	integrated resource					Add section (<i>My Long-term Action Plan</i>) for prevention and management of recurrences, and when to seek further care
						Update What's my diagnosis? section with treatment stream selection information
						Expand section on lifestyle factors to include sleep and diet
						Add blank pages for notes and plastic sleeve for handouts
						Train clinicians to prioritise sections of Patient Booklet
	Schedule early follow up and		✓+		✓+	Follow-up patient after initial consult within 2–3 days
	review					Communicate plan for follow-up appointments with patient, including justification of PT/GP care
						Ongoing review by healthcare team

GP, general practitioner; LBP, low back pain; MBMP, My Back My Plan; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire; PT, Physiotherapist; 10 MWT, 10-m walk test.

Table 8. Summary of MBMP for MQ Health Pr	rimary Care after amendments	s following review by an expert panel
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Element of MBMP for MQ Health Primary Care		Outcome of experts' review		Suggested amendments to MBMP for MQ Health Primary Care or no	
		Affirmed √	Enhanced (√+)	change recommended (-)	
Assessment	Diagnostic triage at initial assessment	1		-	
	Avoid routine imaging	1		-	
	Early psychosocial evaluation		√ +	Adjust ÖMPSQ scores for treatment streams to align with psychologically informed practice and current evidence (Nicholas and George 2011)	
				• MBMP Standard < 40	
				• MBMP Plus 40-65	
				• MBMP Intensive > 65	
				Manage patients' expectations early (e.g. role of medications)	
	Assess contextual factors		✓+	Consider including other psychosocial screening tools, work status and disability measures	
Treatment	Design individualised treatment based on assessment findings and individual preferences	1		Use matched care rather than stepped care	
				-	
	Use an interdisciplinary team and integrate care	1		Justify costs of more complex care to patients	
	Deliver best practice through recommended first-line care for acute LBP	1		-	
	Ensure patient care is person-centred		✓+	Ongoing review of plan by patient and clinicians and note changes in Patient Booklet	
				Include partner/family/support network in program as much as possible – education about program aims and how to support the patient	
				Promote skill-based learning for patients: active learning section of the Patient Booklet	
	Deliver targeted early education to help patients understand their LBP and self-manage	1		-	
	Use a multimodal approach	1		-	
	Use the Patient Booklet	1		-	
	Schedule early follow up and review	1		-	

MBMP, My Back My Plan; LBP, low back pain; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire.



(>85%) rated tailored education, advice about returning to daily activities and work, individualised physical activity program and imaging advice as very relevant. More than half of the participants rated collaborative goal-setting and analgesic medication advice as very relevant.

Overall, the interdisciplinary experts surveyed in this study affirmed most of the key aspects of MBMP for MQ Health Primary Care (Table 8). Based on their feedback, the following changes were made to enhance the program.

- 1. Stepped care was replaced with matched care.
- 2. ÖMPSQ cut-off scores for the MBMP program streams were adjusted to: MBMP *Standard* < 40; MBMP *Plus* 40-65; and MBMP *Intensive* > 65.
- 3. A shared decision-making approach was implemented to select the most appropriate treatment stream.

MBMP final version I

Amendments to MBMP following Stages 3 and 4 resulted in the final version of MBMP contextualised for MQ Health Primary Care. The only adjustment to the principles and core elements (Table 5) was to change *Personalised and stepped care* (principle 4) to *Personalised and matched care*. The revised treatment streams, including updated ÖMPSQ scores, contextual factors, and matched care, are shown in Fig. 2. A brief training video was made available for clinicians on assessment of psychosocial factors, using the completed ÖMPSQ as a resource. Other amendments made are listed in Tables 7, 8. The final Patient Booklet is available in FigShare (https://doi.org/10.25949/20488191.v1).

Discussion

The purpose of this paper was to describe and demonstrate the scholarly co-design and contextual refinement of a **Fig. 2.** Selection and content of treatment streams in MBMP for MQ Health Primary Care. GP, general practitioner; LBP, low back pain; MBMP, My Back My Plan; ÖMPSQ, Örebro Musculoskeletal Pain Screening Questionnaire; Psych, psychologist; PT, physiotherapy.

primary care program for people with acute LBP. The development of this program, My Back My Plan, was founded on empirical evidence and theory and included consultation with key stakeholders, namely primary care clinicians and people seeking care from GPs and PTs for LBP. Co-design methods were applied to contextualise My Back My Plan for MQ Health Primary Care, and the program was reviewed by a national panel of experts. A limitation of the development process is that the program was contextualised to a single primary care setting. Thus, there are other healthcare professionals (e.g. pharmacists) and factors that might need to be considered in other contexts if this and similar programs are to be used in different or across multiple settings. Nevertheless, the principles of scholarly development and contextual refinement of the program outlined in this paper may assist others to develop programs to suit their local contexts. The next stage of this project was to test the clinician-rated feasibility and patient-rated acceptability of My Back My Plan. This feasibility and acceptability trial is reported in an accompanying paper (Ahern et al. 2022).

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Data availability. The data that support this study are available in the article and in FigShare at https://doi.org/10.25949/20488191.v1.

Conflicts of interest. The authors declare no conflicts of interest.

Declaration of funding. MA was funded by a Macquarie University Research Training Program full-time PhD scholarship. BFD was supported by a National Health and Medical Research Emerging Leadership Fellowship and is part of a team funded by the Australian Federal Government to develop and provide a free national online assessment and treatment service, the MindSpot Clinic, for Australians with anxiety and depression. The sources of support to MA and BFD had no involvement in the decision to submit the final manuscript for publication.

Acknowledgements. The authors thank the patients who participated in this study, as well as the staff of the MQ Health General Practice Clinic and Physiotherapy Clinic.

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